



**Oversight and Governance** Chief Executive's Department Plymouth City Council Ballard House Plymouth PLI 3BJ

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# **CABINET – SUPPLEMENT PACK TWO**

Tuesday 9 November 2021 4.00 pm Council House, Plymouth

#### Members:

Councillor Kelly, Chair Councillor Nicholson, Vice Chair Councillors Mrs Bridgeman, Deacon, Downie, Drean, Mrs Pengelly and Riley.

Members are invited to attend the above meeting to consider the items of business overleaf.

Please find enclosed additional information relating to items 9 and 11.

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Tracey Lee Chief Executive

# Cabinet

9.	Commitments:	(Pages I - 6	)

 II. Finance Update 2022/23:
 (Pages 7 - 16)

Cabinet



Date of meeting:	09 November 2021
Title of Report:	The new Administration's commitments: August to December 2021
Lead Member:	Councillor Nick Kelly (Leader)
Lead Strategic Director:	Tracey Lee (Chief Executive)
Author:	Robert Sowden (Senior Performance Advisor)
Contact Email:	Robert.sowden@plymouth.gov.uk
Your Reference:	
Key Decision:	No
Confidentiality:	Part I - Official

## Purpose of Report

The Conservative Administration has identified 86 commitments to Build Back Better in Plymouth, and within the first 100 days following election has delivered 22 of these commitments. The focus is now on a further 38 identified commitments that will be delivered by the end of December 2021. This report sets out in Appendix A progress in respect of these 38 commitments, five commitments have been completed. The most recent of these is the four commitments shown below;

- 15. We will introduce a designated phone line for those without internet access to contact the Council.
- 51. We will prioritise the delivery of the proposed dual carriageway road improvement works from Woolwell to The George pub.
- 52. Continue to raise the city's profile with Government to level up the investment within the city to provide a resilient and reliable road and rail network to serve Plymouth.
- 53. Lobby for the M5 motorway to be extended past Exeter to Plymouth.

## **Recommendations and Reasons.**

That Cabinet:

- 1. Agrees and endorses the completion of commitment number 15, 51, 52 and 53 identified in this report.
- 2. Endorses the progress made against the remaining 33 commitments.

The Leader and Cabinet wish to demonstrate delivery at pace against the Administration's commitments to improvements across a range of services which are important to residents, visitors and businesses.

### Alternative options considered and rejected

Not to produce a plan. Without the formal agreement and publication of a defined set of actions, there is a risk of slippage against commitments and a lack of transparency.

#### Relevance to the Corporate Plan and/or the Plymouth Plan

The commitments set out at Appendix A relate to the revised priorities set out in the Corporate Plan which was adopted by the Council on 14 June 2021

## Implications for the Medium Term Financial Plan and Resource Implications:

Most commitments will be delivered from within existing revenue and capital resources. Where there are new resource implications, decisions will be made about allocation of resources in line with the Council's decision making procedures. Where delegated decisions are required in order to implement specific commitments, financial implications will be set out as part of the decision making process in accordance with the Council's constitution.

### Carbon Footprint (Environmental) Implications:

Environmental sustainability is a key priority of the new administration, and the waste management, recycling and traffic management commitments are specifically aimed at reducing the city's carbon footprint.

### Other Implications: e.g. Health and Safety, Risk Management, Child Poverty:

\* When considering these proposals members have a responsibility to ensure they give due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not.

The commitments make specific contributions to community safety, inclusion, community engagement, increased support for the vulnerable and improved educational standards for children and young people.

We have given due regard to our statutory duties under the Equality Act 2010 and the Public Sector Equality Duty.

The commitment to fast track applications to the blue badge scheme, disabled facility grants and parking spaces for those with terminal illness will have a positive impact on people with disabilities. Securing a sustainable funding settlement for Adult Social Care will contribute to better outcomes for people with disabilities and the agenda to empower local people has the potential to contribute to better outcomes for communities sharing protected characteristics.

### Appendices

\*Add rows as required to box below

Ref.	Title of Appendix		<b>Exemption Paragraph Number</b> (if applicable) If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.									
		I.	2	3	4	5	6	7				
A	The Administration's commitments: August to December 2021											

## **Background papers:**

\*Add rows as required to box below

Please list all unpublished, background papers relevant to the decision in the table below. Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based.

Title of any background paper(s) Exe	cemption Paragraph Number (if applicable)
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If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.								
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## Sign off:

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Origina	Originating Senior Leadership Team member: Giles Perritt (Assistant Chief Executive)										
Please	confirm	the Strat	egic Dire	ector(s)	has agre	ed the re	eport? Y	es			
Date a	greed: 04	4/11/202									
Cabine	Cabinet Member approval: Councillor Nick Kelly										
Date a	Date approved: 04/11/2021										

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	dix A - The Administration's commitments: A	Manifesto Section	Lead Dept.	CMT Member	Lead	Cabinet Member		
Number 6	Convenient We will encearing the set of the set of a statistic for length providing an experimental weak of the set of the set of the set attability watter a research of community gating the gate providing on the set of the set of the metatorial heads and weak-lengt of perceptions.	Health, Welbeing & Safety	Integrated Commissioning	Craig McArdie	Anna Coles	Vivien Peogelly	Propertifyian As part of the latery bank? Healing Communities Together's regressions with two lates where the set of the SM (SM (SM (SM (SM (SM (SM (SM (SM (SM	Completed
8	We will appoint a "Cay Tree Champion" to promote the planting of manareas mere stree throughout the city and manates our existing speciments rease. We will plant 2021 trees in our "Instynet to improve an equility. Interest biodivenity and mprove our health and welfareg.	Health, Welbeing & Safety	SH	Anthony Payne	Chris Avent	Maddi Bridgeman/ Patrick Nicholson	Two Chargen spannet - CP Holgense Pardia Nation - Schöd and an annet food of an photog programm and discussed ways to most connotinent. Barben Case barge grangerul ar regard ar regard argument program for conductional by profiles halow. Manufacture in during programm program of consolitations by profiles halow. 2010/2012 Basines Case Spannet for two photogramps must see toget. The profile 2010/2012 Basines Case Spannet for two photogramps must see toget. The profile in stars VK 2010/2012, Casedon Ma Interful for the photogramps in the set oget. The photogram photogram photogram of 2011 in stars VK 2010/2012, Casedon Ma Interful for combines LCG and photog programs in Nort. On residue programs are set and date in stars VK 2010/2012. Casedon Ma Interful for combines LCG and photog programs in Nort. On residue complete photog of 2021 with your Observation.	
,	We will protortise the work required to eliminate homelessness in our city and the Government's policy to eradicate rough sleeping by 2024 and support the "no second right" initiative We will continue to provide fanding to create and enhance our play areas.	Health, Wellbeing & Safety	Community Connections	Craig McArdie	Matt Garrett	Vivien Pergelly	Peridia Holder has standed die Honelessees Preventien Partnersky and set out the vision of the adveisance for the partnersky. The execution has worked up is dare project medice, priority scison galaxe, and a performance formework. This is all now large worked on its try to meet the denseld area project and bandwares. The contention well and the spacing of a sight shales. Page Plane 3 Banteen Case approved at 2005000. Proceeders for sometime contention complexe. Physics relates planes dire with 2 November for	66/10/2021
	We aim to provide more inclusive and family-friendly parks which include sensory areas	Health, Wellbeing & Safety	sm	Anthony Payne	Zoe Sydenham	Patrick Nicholson	Improvements to 10 sites by end of March 2021.	
12	We will seek to strengthen our military covenant with the Armed Forces by looking at our Veternan origoing needs especially around medical support and meral health providen. We want to create a hub where Plymouth is recognised as a centre of escellence for Veteran support	Health, Welbeing & Safety	People	Craig McArdie	Giles Perrits	Vivien Pergelly	We will mast with providers Improving Low and Linewell authwest to identify any ppp in metral health provider. Meeting to be held with Particle Holder to agree and state and review commitment ownership.	
15	We will introduce a designated phone line for those without internet access to contact the Council	Health, Welbeing & Safety	Customer and Corporate Services	Andy Ralphs	Pete Honeywell	Maddi Bridgeman	Consect center menus and options revised as that it is now very date that catationers have the choice in all cases of staking to an advant. The options presented to catationers and been implified and language used to distribution or anorsis weight that catationers will understand. Where a catationer grant aqueed by our a blood where drags in its disqueed so that by on an earche that choice to go online if they don't went to wait. Press relates published and request for catationer fieldsch on the changes issued.	09/11/2021
16	We will continue to work with Devon & Cormwal Police to prevent, detect and reduce crime on our streets making Plymouth a safer and more welcoming city.	Health, Welbeing & Safety	Community Connections	Craig McArdie	Matt Garrett	john Riley	Enum that Safer Pyrnouth continues to keep people in Pyrnouth Safe, Portfolio Holder to agree age off of new prostine as part of current. MOREE (Peoplement of Nain is her Referencement) workshops and enzage; assessment to identify fairure prostates. Draft Satessing Assessment to her parameter for Safe Executive in the Meldle of October and agreed of by End of October. This commitment is on track to be completed by the end of December 2021.	
17	We will work with our Police & Crime Commissioner to provide additional Police Officers on the beat in Plymouth	Health, Wellbeing & Safety	Community Connections	Crsig McArdie	Matt Garrett	John Riley	Conversation with the Police, OPCC and PPH is planned for later this month to decass success measures. This commitment is on track to be completed by the end of December 2021.	
19	We will accelerate the plans to redevelop Colin Campbell Court and offer NHS, health and dental services within the city centre.	Safety Health, Wellbeing &	Integrated Commissioning	Craig McArdle /	Anna Coles /	Patrick	NMSE have reviewed and approved local proposals and multi-spency programme taxes are now working to develop detailed designs. Empporteent contriums with resident population and potential tensions for the budding.	
20	We receptise the real issue of Child Powerty within our city. We will raise anonzense of this have and provide additional fands to work with partners to eradicate Child Powerty and give every child the best possible start in life to boost their life opportunities	Safety Health, Wellbeing & Safety	Education, Participation and Skills	Anthony Payne Alson Botham	Chris Duggan Ming Zhang	Dave Downie	The Oalt Powery Working group on die PCC IPS laws flowlinged a diesper seggeneen with Powsch Collaire in Powerty (PCP) proje through adversante in structure and derechtzers on through watering grouter appears. The Coll Powery Working Group containes to deliver de orane Coll Powery Acoustin Policit2022, with a vest an overage flow darge 2021 on the working group statists to advess the quales of the achieved result existing on the discovere group database group.	
28	We will assist by particular particle for largely defaulty and program car- work and an advance of an advance of a solution of a program of a solution backergong program decoglosus den cays.	The Environment	58	Anthony Payne	Zoe Syderham	Maddi Bridgeman	Answerp Renard Agent. The metric Renard Segret A spectra for Rena Cartue for test Answerp A strategies of metrics of the strategies of the	
29	We commit to improve the environment by supporting and creating innovative plans to make Plymouth carbon neutral by 2030	The Environment	SPI	Anthony Payne	Paul Elliott	Maddi Bridgeman	HH briefed on its july 2021 regarding existing Climate Energyncy Action Pan (CEAP) 2 and Corporate Carbon Reduction Pan 2 approach and actions. Development of CEAP of 3 starting and Portfold Noder will be segued in the actions to be included. Seguenther-sphare, Replar meetings with PHT on the production of CAPP 3 and CO2P1, Junh documents bing produced to immedia gread with PHT.	
31	We will support community volumeers to keep our streets, greengaces and beaches daan.	The	People/Public Health	Craig McArdie / Ruth Harrell	Nel Mnion	Vivien Pengelly/Maddi Bridgeman	Notice the production of costs of a cost of costs of cost	
32	We shall prioritize the forther improvements required to our largest green area, CENTRAL PARK. Following a thorough comultation with YOU we shall invest millions to make this park a must visit place for sport, recreation, socialising and weldle this appeals to all ages	The Environment	SPI	Anthony Payne	Zoe Sydenham	Patrick Nicholson	Debry programs for 21,22 spread web Particle Holders are meeting on 26 Sepandure. Project Hondons completed and apped off for Control Part Phase 3 Improvement Cabo. 2010/215 improvement capits	
34	We will promote The National Marine Park which showcases our world class marine, engineering and research facilities creating more jobs in these areas.	Job Creation	Economic Development	Anthony Payne	Caroline Cozers, Charles Hackett, Kat	Nick Kelly/ Maddi	285m has been severed to the National Marine Park from the National Lottney Heritage Roof (Heritage Horitons Amerd). Community National Food bit assessed by RCC and unbination of powerment. Loads and core instrumes for HF Horitons projects have been agreed and bring enablished. Role of intermo Charles Discussion for National Warten Parks, to also caused the HF Horitons project, has been agreed and and bring enablished. Role of intermo Charles Discussion for National Warten Parks, to also caused the HF Horitons project, has been agreed and the set of the National Parks and the National Warten Parks, to also caused the HF Horitons project, has been agreed and the National Parks.	
35	We will lobby the Government and protect our Dockpard. It is home to the Royal Navy and is the largest dockpard in Western Europe.	Job Creation	Economic Development	Anthony Payne	Deeney Amanda Ratsey	Bridgeman Nick Kelly	advanced. References expendent Research 2011. Manual Control of their Defaunce and Defaunce 2014 and Adult controls and a return. Sciences modeling transmits and the Second Sec	
36	We self-promote Physicals to an interact, poor web, to lega hidrog frans, s. man physicals for for more binary substants and antivities. It is also a regior mount annexiste.	Job Creation	Economic Development	Anthony Payne	Arranda Ratsey and Arranda Lumley	Nick Kellyl Maddi Bridgeman	Papelsees 400 datawy company na masan cristal datawy of minor and destination services as a DVDC. Bard datawate on Churker relating to the company of the c	
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Page 5

Number	Commitment	Manifesto Section	Laud Dept.	CMT Member	Lead	Cabinet Member	Progress Update	Completed
63	We will eccempt all motorcycles (2 wheels) from having to have a residential parking parmit, currently $\pm 30~{\rm pa}$	Infrastructure	Street Services	Anthony Payne	Mike Artherton	Jonathan Drean	Cablest Member agneed to deliver through neuroing the fee for a resident parents in resident parking zones, but retain the requirement to register for a parent. This will be delivered through a staffic order. This commitment is on target. This parking splication process is also being updated to capture information from residents relating to the type of vehicle they are applying for, to that the Cauncil can cables such information gaing forward.	
64	We will review the provision of databled parking spaces to ensure there is sufficient parking for blue badge holders.	Infrastructure	Street Services	Anthony Payne	Mike Artherton	joruthan Drean	We are undersoling a review of al disabled parking provision within our car parks and On Servet locations, to ensure adequate provision of parking to support persons with impairments. Conventineert on track.	
45	To encourage greater use of our Continential Ferry service we will offer bespole parking for motorhomes as a stopover for those embarking or desembarking the ferry.	Infrastructure	Street Services	Anthony Payne	Mike Artherton	lonathan	A project is underway to review the opportunities to increase the provision of parking locations for compares and overtight stays to support this commitment. Out the options are being discussed with CIP Dream following an assessment of access and suitability of the identified alons. Constituent on track	
66	We will increase the speed limit from 30mph to 40mph on the new and improved Tavistock Road section to improve journey times	Infrastructure	SPI & Street Services	Anthony Payne	Mike Artherton		A briefing is being properties for Calores Hember which will be followed by an Executive Decision to deliver the plindge through a Traffic Order. Conventionate on track.	
68	We will prioritize the need to offer a modern and witable Cruise Territed in Pyrnoath by working with partners such as Associated British Ports and Britishy Ferries	Infrastructure	Economic Development	Anthony Payne	Arranda Ratsey and Arranda Lumley	jonathan Drean	Reard table discussion network lack to late source due to new CEX coming into post at Britany Fernes. Meeting wit Oct 46 with Britany prior to setting up mound table.	
69	We will table close this with the Tar Tards to move the correct for region remains for one table values of tables (AFC pranargence, We will will accelerate the samplation of Better: Which sharping points or encourage sparsators to with from parted or deal vehicle to electric powered Taxe	lefrastructure	Pace (and CDPH)	Anthony Payne / Ruth Harrell	(Rachael Hind for ODPH Licensing)	john Riley	We discussed in work with the set trade to mater that the any is which for here are at communicated bits in possible houseware short to discussion of the set of the	
71	We recognise that residential parking is an issue so we will provide funds and work with local communities to create additional neighbourhood car parking spaces by reconfiguring areas to allow Diagonal / Perpendicular parking	Infrastructure	Street Services	Anthony Psyne	Mike Artherton		Proposed rul locations have home agreed with the Cablese Menther. A safety audit is being undersiden at this location to establish how to deliver the conventionent is a manner that could deliver this safety.	
73	Local purposes as strong the UE are need million of pands in sourceboard Mining Totaka, data is nonline of maximum, then boosting criminal stratus. The Totaffe Management Act allows to all understants to southering mining stratus and stars was allowed and maximum data. PEAC assumpting from Area was and stars was allowed allowed and adjusted to provided as the DALA is that of neuronality data for all so call and the source data of the warpped with the income and its cover any southanding data. We will sup- que effortunents in the area	Infrastructure	Street Services	Anthony Payne	Mike Artherton	jonathan Drean	A proport is tong respond for the Column Houlean for the programed relation of homological conditionance of homological second property and an economic approach for such a service. This constituents is on target	
75	We off new sets has have an essential on a create a sets resp of the sets from large design of proteins in the Neural Development Ponneyby one large to another the Neural Development Ponneyby on large to another the Neural Development Ponneyby and the Neural Development Ponney Development Research of the Neural Development Ponney Development Relations, and have been ponney on the Neural Development Relations, and ponney proteined access to a story ponney in Security Research of the Neural Development Development Development Research of the Neural Development Development Development Research of the Neural Development Development Development Constrained Security Ponney Development De	Housing	SPI	Anthony Payne	Neil Mawson		The Houng Olary sear or working on sole range of the for from a season with media of the Apmuch Houng Olary Phrenersky on down mere alterials having that on the space of the state of the season of the state of the state of the state of the state of the state of the state of the state of the state of the state of the state of the state median of the state of the state of the state of the state of the HDR to unlike for the development on KCC and [2] allocand having one.	

Page 6

# Cabinet



Date of meeting:	9 November 2021
Title of Report:	Finance Update 2022/23 - Budget Development
Lead Member:	Councillor Nick Kelly (Leader)
Lead Strategic Director:	Brendan Arnold (Service Director for Finance)
Author:	Paul Looby - Head of Financial Planning and Reporting David Northey – Head of Integrated Finance Stephen Coker – Principal Technical Accountant
Contact Email:	paul.looby@plymouth.gov.uk david.northey@plymouth.gov.uk stephen.coker@plymouth.gov.uk
Your Reference:	Fin/Pl/
Key Decision:	No
Confidentiality:	Part I - Official

## **Purpose of Report**

To provide an update on progress on the starting point and development in the coming weeks of the 2022/23 revenue and capital budgets. The report shows the result of the initial budget build as a gap of  $\pounds$ 20m. Since this time we have done some further work, which has included reviewing additional cost pressures. We have modelled the cost and volume impact on the demand-led services and also other financial adjustments. All of these will be further refined as we move towards balancing the budget.

This report does not look at or address the contents and impact of the Autumn Budget and Comprehensive Spending Review 21 announced Wednesday 27<sup>th</sup> October. At the time of writing this report, we are still digesting the contents and implications of the Chancellor's statements. The Comprehensive Spending Review (CSR) gave very few local authority funding details and we cannot reliably predict the value of this for Plymouth at this point.

## **Recommendations and Reasons:**

That Cabinet:

I. Notes the report and the timetable for preparation of the 2022/23 revenue and capital budgets.

## Alternative options considered and rejected

The approval of the Council's budget and the approval of a balanced budget by 28 February 2022 is a statutory requirement under the Local Government Act 2003 so there are no alternative options.

## Relevance to the Corporate Plan and/or the Plymouth Plan

The development and approval of the annual budget is fundamentally linked to delivering the priorities within the Council's Corporate Plan. Allocating limited resources to key priorities will

#### OFFICIAL maximise the benefits to the residents of Plymouth.age 8

## Implications for the Medium Term Financial Plan and Resource Implications:

The resource implications are set out in the body of the report.

## **Financial Risks**

The Council is a complex service organisation with a gross revenue expenditure budget exceeding  $\pounds$ 500m and funded capital budget in excess of  $\pounds$ 300m. It is essential that careful consideration is given to all factors that could impact upon the revenue and capital budgets to ensure they are – when eventually approved - robust and deliverable within the overall budget allocations that are available.

## **Carbon Footprint (Environmental) Implications**

No impacts directly arising from this report.

## Other Implications: e.g. Health and Safety, Risk Management, Child Poverty

\* When considering these proposals members have a responsibility to ensure they give due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not.

The reducing revenue and capital resources across the public sector has been identified as a key riskwithin our Strategic Risk register. The ability to deliver spending plans is paramount to ensuring the Council can achieve its objectives.

Appendices

Ref.	Title of Appendix	<b>Exemption Paragraph Number</b> (if applicable) If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.							
		1	2	3	4	5	6	7	

Background papers:

Please list all unpublished, background papers relevant to the decision in the table below. Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of thework is based.

Title of any background paper(s)	<b>Exemption Paragraph Number</b> (if applicable) If some/all of the information is confidential, you must indicate why itis not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.								
	I	2	3	4	5	6	7		

## Sign off:

Fin	ar.21. 22.14 8	Leg	MS/I /05.I I.2I	Mon Off		HR		Asset s		Strat Proc	
Origin	Originating Senior Leadership Team member: Brendan Arnold (Service Director for Finance)										
Please	confirm	the Stra	tegic Dir	ector(s)	has agre	ed the re	eport? Y	´es			
Date a	greed: 03	3/11/202	21								
Cabine	Cabinet Member approval: Leader after discussion with Cabinet colleagues										
Date a	Date approved: 03/11/2021										

## I.0 Introduction

- 1.1 This report sets the scene for the development of the 2022/23 revenue and updated capital budgets.
- 1.2 Like all local authorities, we have had to balance the provision of business as usual services together with the additional COVID-19 demands for the past two years. There are legacy costs to be covered in the 2022/23 Budget, adding to the existing pressures from the Council's system of modelling demographic and service pressures.
- 1.3 Within the assumptions regarding core resources it is presently assumed the Council's resources base will be broadly unchanged by the Local Government Finance Settlement, expected in early December. Revenue Support Grant (RSG) is assumed to continue in its present form or be fully compensated with alternative funding.
- 1.4 Directorates have identified £25m of additional gross costs which, taken with amendments for changes in resources and other adjustments leads to a forecast budget shortfall in 2022/23 of £20m. This report is the first stage in the budget process as we head towards a balanced budget in February.

## 2. Spending Review 2021 and Local Government Finance Settlement

- 2.1 The Chancellor has announced the Government's Comprehensive Spending Review (CSR21) which set out an overview of the Government's spending plans over the next three years and provided details of spending allocations for Government Departments. Further details of the outcome of the CSR will be presented to Members when it has been fully analysed.
- 2.2 As a result of COVID-19 and the wider implications arising from the pandemic, the Government recently announced that they would increase national insurance contributions with the money collected used to support the NHS. Due to close links between the NHS and Social Care there is an expectation that additional resources may be redirected to support local authorities in the provision of Social Care services. Details of this and other factors are unlikely to be clarified until the release of the Provisional Finance Settlement in December.

### 3. The Revenue and Capital Budgets

#### Revenue Budget

3.1 The Medium Term Financial Plan and 2022/23 budget is in development in preparation for receipt of the funding settlement referred to above. At the present time a budget shortfall of circa £20m is anticipated for financial year 2022/23.

Core Funding

3.2 We are modelling estimated resources of £198.660m as set out below.

Total Resources	2022/23 Total £m
RSG	(9.742)
Council Tax	(123.514)
Business Rates	(65.404)
Core Resources	(198.660)

Council Tax

3.3 A key issue was whether local authorities would be permitted to raise an additional Adult Social Care Precept in 2022/23. The CSR announced a potential maximum increase of 1% but this has not been reflected in these assumptions pending further consideration during the autumn.

#### Business Rates (National Non Domestic Rates)

3.4 The planning assumption is that the total business rates rateable value will remain broadly static due, in part, to the impact of COVID-19 on the economy nationally and locally within Plymouth.

### Revenue Support Grant (RSG)

3.5 The planning assumption is that will continue in its current form or to the same value though an alternative route subject to the release of the Government's detailed proposals.

## 4. Spending Assumptions

- 4.1 The Council is subject to a number of cost pressures that are unavoidable and have to be built into the 2022/23 base budget.
- 4.2 The additional costs within the budget plans for 2022/23 currently amount to £25m. These cover a range of costs including pay award provision and additional pension costs; the borrowing costs to finance the existing capital programme; plus cost and volume increases for Adults' and Children's services and the impact of our commitment to providers to fund the proposed National Living Wage increase.
- 4.3 The Council is committed to the National Living Wage and ensuring our care providers receive the necessary funding. This, together with additional demand and complexity within our adult social care services see a year on year increase in the cost of providing care for the most vulnerable. Meeting the costs of care requires ongoing and increasing investment.
- 4.4 A significant proportion of our revenue budget (over 70%) is spent on two main areas; adult social care services and children's social care provision. Nationally and locally the costs of providing health and wellbeing services are rising as demand and complexity increases. We have an ageing population and higher levels of young children requiring our services and the ongoing impact of COVID-19 is impacting on future years.
- 4.5 For example, Plymouth provides around 610,000 hours of care each year to help elderly residents to remain living at home and around 4,700 long term care support packages to residents with a wide range of conditions and disabilities. The Council also investigated around 1,700 referrals about the safety of adults. Plymouth currently spends £87 million in this area, but demand for services continues to rise due to a growing elderly population and the complexity of the needs of the people we provide care for.
- 4.6 The Council continues to work and provide more joined up care services with the NHS and have been pioneering in combining our adult social care services with the community health services in Livewell Southwest. The aim is to reduce costs and improve the health of Plymouth residents. This includes work to prevent more people from needing care by focusing on services that help people stay healthy and remain independent for longer.
- 4.7 Nationally there has been significant pressures within Children's Services. A combination of increased numbers and increasingly complex cases has meant costs have been rising beyond the existing budget provision. Plymouth is responsible for ensuring children and young people are safe and protected from harm. This includes working with more than 5,500 children in need.
- 4.8 Plymouth spends around £29 million on providing placements for children in care through foster carers, residential care and secure placements and services for children with special needs or a disability. There is also a range of services for children in children's centres, nurseries, and school transport and school places. The total spend on services for children is around £53 million.
- 4.9 Attention has been focused on early intervention and prevention to try to prevent children and young people needing to come into care and work closely with partners in health, schools and the police on all of this work
- 4.10 The coronavirus pandemic has placed further pressures on budgets due to a rise in the number of children needing support. The cost of care packages for children and young people with very complex needs is also increasing. The Council is determined to protect these vital services and is proposing to reduce costs by increasing the number of in-house foster carers we use, reducing the need for more expensive placements with external providers.

- 4.11 The Place Directorate accounts for a net budget of £25m (12.8% of the overall Council net budget) with gross expenditure of the department at £85.6m. Over many years, the directorate has striven to maximise income, increase efficiency and remove costs wherever possible. This work is on-going.
- 4.12 The Place Directorate covers a wide range of areas under the headline departments of Economic Development; Strategic Planning and Infrastructure (SPI); and Street Services. The services provided cover areas as broad as Land and property/major regeneration programmes, commercial estate and business parks, economy and enterprise, Arts/culture/events and Freeport's; support of concessionary fares and support for non-commercial bus routes, planning, housing delivery, strategic transport, climate change and Green Infrastructure; universal services to all residents of the city in areas such as highways and parking as well as street scene and waste.
- 4.13 The Directorate is also seeing an increased cost base, in part as a result of the pandemic and the impact of people working from home on for example increased volumes of domestic waste collection.

## 5. Summary Budget Position

- 5.1 The Council is currently reviewing the £20m budget gap and is in the process of identifying solutions to resolve the current position. It is important that ongoing sustainable solutions are used to bridge the gap, wherever possible. That said, it is not unlikely that a mixture of one off and recurring solutions may need to be considered in achieving final balance when the Finance Settlement is eventually received and the shortfall confirmed.
- 5.2 In this regard it is important to note that the Council is launching a Consultation exercise on 3 November which will run for four weeks, so that residents can feed in their views to the work being undertaken presently by chief officers and Portfolio Holders to devise means of addressing the shortfall. Proposals will be set out in the Draft Budget Report to be presented at Cabinet on 21 December 2021.

### 6. Capital Budget

- 6.1 The City has an ambitious capital investment programme which supports the local economy, the creation of jobs and improving the infrastructure for the Council. At the November Council Meeting, Members will be recommended to approve a revision to the Capital Programme 2021-2026 to £344.7m. In addition to this a Capital Pipeline of schemes exists from which schemes will be drawn down for inclusion in the Approved Capital Programme which will be presented to Council for final approval on 28 February 2022.
- 6.2 The revenue implications to fund the corporate borrowing in the existing capital programme has already added an additional  $\pounds 1.648$ m to the 2022/23 budget. Clearly, given the pressure on revenue resources there will also be a need for prioritisation in the adoption of some capital schemes.

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## 7. Budget Timetable

7.1 The budget timetable is summarised below:

Date / meeting	ltem	
3 November 2021 Budget Engagement	Launch of public consultation on the Budget. The consultation runs until 28 <sup>th</sup> November.	
29 November 2021 – Audit Committee	Treasury Management Strategy and Capital Financing Strategy	
December 2021 – date to be confirmed	Local Government Finance Settlement 2022/23	
November/December 2021 Budget Scrutiny preparatory sessions	2022/23 Budget Scrutiny preparatory sessions	
21 December 2021 – Cabinet	2022/23 Draft Budget	
II January 2022 – Cabinet	Council Tax Base Report	
	Council Tax Support Scheme	
	Tamar Bridge and Torpoint Ferry Budget	
20 or 21 January (TBC) 2022 – Budget Scrutiny Second session	Budget Report 2022/23 and Medium Term Financial Plan	
	Treasury Management Strategy and Capital Financing Strategy	
	Capital Budget	
	Strategic Risk Register	
	Corporate plan	
	Service Business Plans	
24 January 2022 - Council	Council Tax Base Report	
	Council Tax Support Scheme	
	Tamar Bridge and Torpoint Ferry Budget	
	Pay Policy	
8 February 2022 - Cabinet	Final Budget Report	
	Scrutiny Recommendations re Budget Proposals	
	Treasury Management Strategy and Capital Financing Strategy	
28 February 2022 -	Final Budget Report	
Council	Council Tax Setting	

## 8. Conclusion

- 8.1 A large portfolio of work is being undertaken in developing and finalising the 2022/23 revenue and capital budgets. The completion of the budgets is dependent upon the Government's announcement of funding – the Provisional Settlement - and at the time of writing this report no date has been set. A full report including final options to balance the budget will be considered by Cabinet on 8 February 2022.
- 8.2 This report has highlighted a budget gap of £20m. Whilst there is further work required to close the gap this should be achievable over the coming months. However, there will be a number of assumptions and issues which need to be considered by Cabinet. These will include:
  - The impact of the Spending Review announcement;
  - The impact of the Provisional Local Government Finance Settlement;
  - Consideration of all proposals for service savings and income increases and the impact of grants.
  - A further review of additional costs pressures.
- 8.3 There are always risks when preparing a Budget and a full financial risk register will form part of the suite of budget papers when presented to Full Council in February. The current risks include:
  - The impact on our figures of the £9.50 National Living Wage for our care providers; this will cost an additional £2m on top of the assumptions already built in at the previously trailed £9.24.
  - It is not clear how the extra monies announced for ASC reform will be allocated between the health and local government sectors.
  - It is inferred that the Adult Social Care precept will be available to local authorities but that this will be to 1% rather than 3% as before. It may be that the difference will be supplied through grant rather than via council tax but this is unlikely to be confirmed until the Finance Settlement in December.
  - No specific date has been released for the release of the Provisional Finance Settlement although there is an increasing expectation of mid-December rather than late December.
  - From the additional funds to be made available to local government (£1.6 billion) increases in National Insurance (as recently announced) and the increases to the National Living Wage will be offset. This might not leave much for other service pressures.

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